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## SENATE BILL 5460

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State of Washington

57th Legislature

2001 Regular Session

By Senator Jacobsen

Read first time 01/23/2001. Referred to Committee on Higher Education.

- 1 AN ACT Relating to local decision making for community and
- 2 technical colleges; amending RCW 28B.50.090 and 28B.50.140; adding a
- 3 new section to chapter 28B.15 RCW; and creating a new section.
- 4 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:
- 5 <u>NEW SECTION.</u> **Sec. 1.** The legislature recognizes that the
- 6 educational needs of citizens differ in different regions of the state.
- 7 The legislature finds that granting local community and technical
- 8 colleges' boards of trustees the authority to set tuition, offer
- 9 programs, and build facilities will give community and technical
- 10 colleges' boards of trustees the necessary ability to make decisions at
- 11 the local level to best serve the educational needs of the citizens in
- 12 local communities.
- 13 <u>NEW SECTION.</u> **Sec. 2.** A new section is added to chapter 28B.15 RCW
- 14 to read as follows:
- 15 (1) The state board for community and technical colleges shall
- 16 grant, at the request of a community and technical college board of
- 17 trustees, the authority for the board to locally set the tuition fees
- 18 charged to full-time students at the community and technical colleges

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- in the community and technical colleges within that community and 1 technical college district. The amounts set by the board of trustees 2 may be above or below the tuition charged in the 2000-01 academic year. 3 4 Fees may be adjusted for factors that may include time of day and day 5 of week, as well as delivery method and campus, to encourage full use of the state's educational facilities and resources. The tuition rates 6 need not apply uniformly for different programs or courses. 7 8 tuition rates need not apply uniformly across student categories as 9 defined in this chapter.
- 10 (2) To ensure that students receiving state need grants do not have the value of those grants diminished as a result of a board of 11 trustees' action under this section, the board shall provide from 12 tuition revenue collected under this section financial aid grants to 13 state need grant recipients in an amount that is equal to the amount of 14 15 the increase in full-time tuition. The board may not reduce the proportion of state need grant recipients relative to the total number 16 17 of community and technical college students in the prior year as determined by the higher education coordinating board. 18
- 19 (3) The community and technical colleges choosing to locally set tuition shall report each biennium to the office of financial 20 management, the higher education coordinating board, the state board 21 for community and technical colleges, and the appropriate committees of 22 23 the senate and the house of representatives as to how they have used 24 any funds generated through the tuition increase authorized under this 25 section.
- 26 RCW 28B.50.090 and 1991 c 238 s 33 are each amended to read as follows: 27
- The college board shall have general supervision and control over 28 the state system of community and technical colleges. In addition to the other powers and duties imposed upon the college board by this chapter, the college board shall be charged with the following powers, 32 duties and responsibilities:
- 33 (1) Review the budgets prepared by the boards of trustees, prepare 34 a single budget for the support of the state system of community and technical colleges and adult education, and submit this budget to the 35 36 governor as provided in RCW 43.88.090;
- (2) Establish guidelines for the disbursement of funds; and receive 37 and disburse such funds for adult education and maintenance and 38

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operation and capital support of the college districts in conformance with the state and district budgets, and in conformance with chapter 43.88 RCW;

(3) Ensure, through the full use of its authority:

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- 5 (a) That each college district shall offer thoroughly comprehensive educational, training and service programs to meet the needs of both 6 7 the communities and students served by combining high standards of 8 excellence in academic transfer courses; realistic and practical 9 courses in occupational education, both graded and ungraded; and 10 community services of an educational, cultural, and recreational nature; and adult education, including basic skills and general, 11 family, and work force literacy programs and services. 12 However, 13 technical colleges, and college districts containing only technical colleges, shall maintain programs solely for occupational education, 14 15 basic skills, and literacy purposes. For as long as a need exists, 16 technical colleges may continue those programs, activities, and 17 services they offered during the twelve-month period preceding May 17, 1991; 18
- 19 (b) That each college district shall maintain an open-door policy, to the end that no student will be denied admission because of the 20 location of the student's residence or because of the student's 21 educational background or ability; that, insofar as is practical in the 22 judgment of the college board, curriculum offerings will be provided to 23 24 meet the educational and training needs of the community generally and 25 the students thereof; and that all students, regardless of their 26 differing courses of study, will be considered, known and recognized equally as members of the student body: 27 PROVIDED, administrative officers of a community or technical college may deny 28 admission to a prospective student or attendance to an enrolled student 29 30 if, in their judgment, the student would not be competent to profit from the curriculum offerings of the college, or would, by his or her 31 presence or conduct, create a disruptive atmosphere within the college 32 33 not consistent with the purposes of the institution. This subsection 34 (3)(b) shall not apply to competency, conduct, or presence associated 35 with a disability in a person twenty-one years of age or younger attending a technical college; 36
- 37 (4) Prepare a comprehensive master plan for the development of 38 community and technical college education and training in the state; 39 and assist the office of financial management in the preparation of

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- 1 enrollment projections to support plans for providing adequate college
  2 facilities in all areas of the state;
- 3 (5) Define and administer criteria and guidelines for the 4 establishment of new community and technical colleges or campuses 5 within the existing districts;
- 6 (6) Establish criteria and procedures for modifying district 7 boundary lines consistent with the purposes set forth in RCW 28B.50.020 8 as now or hereafter amended and in accordance therewith make such 9 changes as it deems advisable;
- 10 (7) Establish minimum standards to govern the operation of the 11 community and technical colleges with respect to:
- 12 (a) Qualifications and credentials of instructional and key 13 administrative personnel, except as otherwise provided in the state 14 plan for vocational education,
- 15 (b) Internal budgeting, accounting, auditing, and financial 16 procedures as necessary to supplement the general requirements 17 prescribed pursuant to chapter 43.88 RCW,
- 18 (c) ((The content of the curriculums and other educational and 19 training programs, and the requirement for degrees and certificates 20 awarded by the colleges,
  - (d))) Standard admission policies,

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- 22 ((<del>(e)</del>)) <u>(d)</u> Eligibility of courses to receive state fund support;
- 23 (8) Establish and administer criteria and procedures for all 24 capital construction including the establishment, installation, and 25 expansion of facilities within the various college districts;
- (9) Encourage innovation in the development of new educational and training programs and instructional methods; coordinate research efforts to this end; and disseminate the findings thereof;
- 29 (10) Exercise any other powers, duties and responsibilities 30 necessary to carry out the purposes of this chapter;
- 31 (11) ((Authorize the various community and technical colleges to 32 offer programs and courses in other districts when it determines that 33 such action is consistent with the purposes set forth in RCW 28B.50.020 34 as now or hereafter amended;
- 35 (12)) Notwithstanding any other law or statute regarding the sale 36 of state property, sell or exchange and convey any or all interest in 37 any community and technical college real and personal property, except 38 such property as is received by a college district in accordance with 39 RCW 28B.50.140(8), when it determines that such property is surplus or

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that such a sale or exchange is in the best interests of the community and technical college system;

 $((\frac{13}{13}))$  (12) In order that the treasurer for the state board for community and technical colleges appointed in accordance with RCW 28B.50.085 may make vendor payments, the state treasurer will honor warrants drawn by the state board providing for an initial advance on July 1, 1982, of the current biennium and on July 1st of each succeeding biennium from the state general fund in an amount equal to twenty-four percent of the average monthly allotment for such budgeted biennium expenditures for the state board for community and technical colleges as certified by the office of financial management; and at the conclusion of such initial month and for each succeeding month of any biennium, the state treasurer will reimburse expenditures incurred and reported monthly by the state board treasurer in accordance with chapter 43.88 RCW: PROVIDED, That the reimbursement to the state board for actual expenditures incurred in the final month of each biennium shall be less the initial advance made in such biennium;

(((14))) (13) Notwithstanding the provisions of subsection (((12))) (11) of this section, may receive such gifts, grants, conveyances, devises, and bequests of real or personal property from private sources as may be made from time to time, in trust or otherwise, whenever the terms and conditions thereof will aid in carrying out the community and technical college programs and may sell, lease or exchange, invest or expend the same or the proceeds, rents, profits and income thereof according to the terms and conditions thereof; and adopt ((regulations)) rules to govern the receipt and expenditure of the proceeds, rents, profits and income thereof;

 $((\frac{(15)}{)})$  <u>(14)</u> The college board shall have the power of eminent 29 domain;

((\(\frac{(16)}{)}\)) (15) Provide general supervision over the state's technical colleges. The president of each technical college shall report directly to the director of the state board for community and technical colleges, or the director's designee, until local control is assumed by a new or existing board of trustees as appropriate, except that a college president shall have authority over program decisions of his or her college until the establishment of a board of trustees for that college. The directors of the vocational-technical institutes on March 1, 1991, shall be designated as the presidents of the new technical colleges.

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1 **Sec. 4.** RCW 28B.50.140 and 1997 c 281 s 1 are each amended to read 2 as follows:

Each board of trustees:

September 1, 1991;

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- 4 (1) Shall operate all existing community and technical colleges in 5 its district;
- 6 (2) Shall create comprehensive programs of community and technical 7 college education and training and maintain an open-door policy in 8 accordance with the provisions of RCW 28B.50.090(3). 9 technical colleges, and college districts containing only technical 10 colleges, shall maintain programs solely for occupational education, 11 basic skills, and literacy purposes. For as long as a need exists, 12 technical colleges may continue those programs, activities, 13 services they offered during the twelve-month period preceding
- 15 (3) Shall employ for a period to be fixed by the board a college president for each community and technical college and, may appoint a 16 17 president for the district, and fix their duties and compensation, which may include elements other than salary. Compensation under this 18 19 subsection shall not affect but may supplement retirement, health care, 20 and other benefits that are otherwise applicable to the presidents as state employees. The board shall also employ for a period to be fixed 21 by the board members of the faculty and such other administrative 22 23 officers and other employees as may be necessary or appropriate and fix 24 their salaries and duties. Compensation and salary increases under 25 this subsection shall not exceed the amount or percentage established 26 for those purposes in the state appropriations act by the legislature 27 as allocated to the board of trustees by the state board for community and technical colleges. The state board for community and technical 28 29 colleges shall adopt rules defining the permissible elements of 30 compensation under this subsection;
- 31 (4) May establish((, under the approval and direction of the college board,)) new facilities as community needs and interests demand((. However, the authority of boards of trustees to purchase or lease major off-campus facilities shall be subject to the approval of the higher education coordinating board pursuant to RCW 28B.80.340(5));
- 37 (5) May establish or lease, operate, equip and maintain 38 dormitories, food service facilities, bookstores and other self-

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supporting facilities connected with the operation of the community and technical college;

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- 3 (6) May((, with the approval of the college board,)) borrow money 4 and issue and sell revenue bonds or other evidences of indebtedness for the construction, reconstruction, erection, equipping with permanent 5 fixtures, demolition and major alteration of buildings or other capital 6 7 assets, and the acquisition of sites, rights-of-way, easements, 8 improvements or appurtenances, for dormitories, food 9 facilities, and other self-supporting facilities connected with the 10 operation of the community and technical college in accordance with the provisions of RCW 28B.10.300 through 28B.10.330 where applicable; 11
- (7) May establish fees and charges for the facilities authorized 12 13 hereunder, including reasonable rules ((and regulations)) for the government thereof((, not inconsistent with the rules and regulations 14 15 of the college board)); each board of trustees operating a community 16 and technical college may enter into agreements((, subject to rules and 17 regulations of the college board, )) with owners of facilities to be used for housing regarding the management, operation, and government of 18 19 such facilities, and any board entering into such an agreement may:
- 20 (a) Make rules ((and regulations)) for the government, management 21 and operation of such housing facilities deemed necessary or advisable; 22 and
- 23 (b) Employ necessary employees to govern, manage and operate the 24 same;
  - (8) May receive such gifts, grants, conveyances, devises and bequests of real or personal property from private sources, as may be made from time to time, in trust or otherwise, whenever the terms and conditions thereof will aid in carrying out the community and technical college programs as specified by law and the ((regulations)) rules of the state college board; sell, lease or exchange, invest or expend the same or the proceeds, rents, profits and income thereof according to the terms and conditions thereof; and adopt ((regulations)) rules to govern the receipt and expenditure of the proceeds, rents, profits and income thereof;
- 35 (9) May establish and maintain night schools whenever in the 36 discretion of the board of trustees it is deemed advisable, and 37 authorize classrooms and other facilities to be used for summer or 38 night schools, or for public meetings and for any other uses consistent

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- 1 with the use of such classrooms or facilities for community and 2 technical college purposes;
- 3 (10) May make rules ((and regulations)) for pedestrian and 4 vehicular traffic on property owned, operated, or maintained by the 5 district;
- 6 (11) Shall prescribe, with the assistance of the faculty, the 7 course of study in the various departments of the community and 8 technical college or colleges under its control, and publish such 9 catalogues and bulletins as may become necessary;
- 10 (12) May grant to every student, upon graduation or completion of 11 a course of study, a suitable diploma, nonbaccalaureate degree or 12 certificate. Technical colleges shall offer only nonbaccalaureate 13 technical degrees under the rules of the state board for community and technical colleges that are appropriate to their work force education 14 15 and training mission. The primary purpose of this degree is to lead 16 the individual directly to employment in a specific occupation. 17 Technical colleges may not offer transfer degrees. The board, upon recommendation of the faculty, may also confer honorary associate of 18 19 arts degrees upon persons other than graduates of the community 20 college, in recognition of their learning or devotion to education, 21 literature, art, or science. No degree may be conferred in 22 consideration of the payment of money or the donation of any kind of 23 property;
  - (13) Shall enforce the rules ((and regulations)) prescribed by the state board for community and technical colleges for the government of community and technical colleges, students and teachers, and promulgate such rules ((and regulations)) and perform all other acts not inconsistent with law or rules ((and regulations)) of the state board for community and technical colleges as the board of trustees may in its discretion deem necessary or appropriate to the administration of college districts: PROVIDED, That such rules ((and regulations)) shall include, but not be limited to, rules ((and regulations)) relating to housing, scholarships, conduct at the various community and technical college facilities, and discipline: PROVIDED, FURTHER, That the board of trustees may suspend or expel from community and technical colleges students who refuse to obey any of the duly promulgated rules ((and regulations));
- 38 (14) May, by written order filed in its office, delegate to the 39 president or district president any of the powers and duties vested in

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or imposed upon it by this chapter. Such delegated powers and duties may be exercised in the name of the district board;

- 3 (15) May perform such other activities consistent with this chapter 4 and not in conflict with the directives of the college board;
- 5 (16) Notwithstanding any other provision of law, may offer educational services on a contractual basis other than the tuition and 6 7 fee basis set forth in chapter 28B.15 RCW for a special fee to private 8 or governmental entities, consistent with rules ((and regulations)) 9 adopted by the state board for community and technical colleges: 10 PROVIDED, That the whole of such special fee shall go to the college district and be not less than the full instructional costs of such 11 services including any salary increases authorized by the legislature 12 for community and technical college employees during the term of the 13 PROVIDED FURTHER, That enrollments generated hereunder 14 agreement: 15 shall not be counted toward the official enrollment level of the

college district for state funding purposes;

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- (17) Notwithstanding any other provision of law, may offer educational services on a contractual basis, charging tuition and fees as set forth in chapter 28B.15 RCW, counting such enrollments for state funding purposes, and may additionally charge a special supplemental fee when necessary to cover the full instructional costs of such services: PROVIDED, That such contracts shall be subject to review by the state board for community and technical colleges and to such rules as the state board may adopt for that purpose in order to assure that the sum of the supplemental fee and the normal state funding shall not exceed the projected total cost of offering the educational service: PROVIDED FURTHER, That enrollments generated by courses offered on the basis of contracts requiring payment of a share of the normal costs of the course will be discounted to the percentage provided by the college;
- 31 (18) <u>Shall set tuition fees in accordance with section 2 of this</u> 32 <u>act;</u>
- (19) Shall be authorized to pay dues to any association of trustees 33 34 that may be formed by the various boards of trustees; such association 35 may expend any or all of such funds to submit biennially, or more often 36 the governor and to the if necessary, to legislature, the 37 recommendations of the association regarding changes which would affect 38 the efficiency of such association;

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1 (((19))) (20) Subject to the approval of the higher education 2 coordinating board pursuant to RCW 28B.80.340(4), may participate in 3 higher education centers and consortia that involve any four-year 4 public or independent college or university; and 5 (((20))) (21) Shall perform any other duties and responsibilities 6 imposed by law or rule ((and regulation)) of the state board.

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